RECEIVED

2010 MAR 23 AM 11: 19

UTILITIES COMMISSION

DAVID J. MEYER
VICE PRESIDENT AND CHIEF COUNSEL OF
REGULATORY & GOVERNMENTAL AFFAIRS
AVISTA CORPORATION
P.O. BOX 3727
1411 EAST MISSION AVENUE
SPOKANE, WASHINGTON 99220-3727
TELEPHONE: (509) 495-4316
FACSIMILE: (509) 495-8851

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

| IN THE MATTER OF THE APPLICATION |) CASE NO. AVU-E-10-01 |
|----------------------------------|------------------------|
| OF AVISTA CORPORATION FOR THE |) CASE NO. AVU-G-10-01 |
| AUTHORITY TO INCREASE ITS RATES |) |
| AND CHARGES FOR ELECTRIC AND |) |
| NATURAL GAS SERVICE TO ELECTRIC |) DIRECT TESTIMONY |
| AND NATURAL GAS CUSTOMERS IN THE |) OF |
| STATE OF IDAHO |) BRUCE W. FOLSOM |
| | ` |

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

I. INTRODUCTION

- 2 Q. Please state your name, employer and business
- 3 address.

- A. My name is Bruce Folsom. I am employed by
- 5 Avista as the Senior Manager of Demand Side Management
- 6 (DSM). My business address is East 1411 Mission Avenue,
- 7 Spokane, Washington.
- 8 Q. Would you please describe your education and
- 9 business experience?
- 10 A. I graduated from the University of Washington in
- 11 1979 with Bachelor of Arts and Bachelor of Science
- 12 degrees. I received a Masters in Business Administration
- degree from Seattle University in 1984.
- 14 I joined the Company in 1993 in the State and
- 15 Federal Regulation Department. My duties included work
- 16 associated with tariff revisions and regulatory aspects of
- 17 integrated resource planning, demand side management,
- 18 competitive bidding, and emerging issues. In 2002, I was
- 19 named the Manager of Regulatory Compliance which added
- 20 responsibilities such as implementing the Federal Energy
- 21 Regulatory Commission's major changes to its Standards of
- 22 Conduct rule. I began my current position in September of
- 23 2006. Prior to joining Avista, I was employed by the

- 1 Washington Utilities and Transportation Commission
- 2 beginning in 1984, and then served as the Electric Program
- 3 Manager from 1990 to February, 1993. From 1979 to 1983, I
- 4 was the Pacific Northwest Regional Director of the
- 5 Environmental Careers Organization, a national, private,
- 6 not-for-profit organization.
- 7 Q. What is the scope of your testimony in this
- 8 proceeding?
- 9 A. I provide an overview of the Company's DSM
- 10 programs and recent results. I also request a finding
- 11 that Avista's expenditures for electric and natural gas
- 12 energy efficiency programs have been prudently incurred
- 13 for calendar years 2008 and 2009.
- 14 Q. Are you sponsoring any exhibits to be introduced
- 15 in this proceeding?
- 16 A. Yes. I am sponsoring Exhibit No.15 prepared
- 17 under my direction. Exhibit No.15 documents the results
- 18 and cost-effectiveness of Avista's DSM programs.

- 20 II. DSM PROGRAMS AND CURRENT PERIOD RESULTS
- Q. Would you please provide a brief overview of
- 22 Avista's DSM programs?

Yes. Beginning in 1978 Avista has historically 1 Α. had a significant and consistent commitment to energy 2 efficiency, spurring many innovations. For example, 3 electric-to-natural-gas large initiated 4 Avista а conversion program in the early 1990s. In the mid-1990s, 5 while the electric industry was pulling back from offering 6 of in expectation energy efficiency services 7 the Energy Avista pioneered competition, 8 electric Efficiency Tariff Rider. Now in its sixteenth year, the 9 tariff rider was the country's first distribution charge 10 to fund DSM. The tariff rider is an "expensed" ratemaking 11 pass-through mechanism (providing no additional earnings 12 either through capitalization, shared-benefit incentives 13 or fixed cost recovery) dedicated to funding customer 14 facility and process energy efficiency improvements. The 15 energy efficiency portion of Schedule 91 currently has a 16 billed rate of approximately 3.98% of revenue for electric 17 service and the Schedule 191 energy efficiency rate is 18 4.19% of revenue for natural gas. Avista has a proposal 19 pending with the IPUC to increase the Schedule 191 rate. 20 The Company's approach to energy efficiency is based 21 on two key principles. The first is to pursue all cost-22

effective kilowatt hours and therms by offering financial

- 1 incentives for most energy saving measures with a simple
- 2 financial payback of over one year. The second key
- 3 principle is to use the most effective "mechanism" to
- 4 deliver energy efficiency services to customers. These
- 5 mechanisms are varied and include 1) prescriptive programs
- 6 (or "standard offers" such as high efficiency appliance
- 7 rebates), 2) site-specific or "customized" analyses at
- 8 customer premises, 3) "market transformational," or
- 9 regional, efforts with other utilities, 4) low-income
- 10 weatherization services through local Community Action
- 11 Agencies, 5) low-cost/no-cost advice through a multi-
- 12 channel communication effort, and 6) support for cost-
- 13 effective appliance standards and building codes. These
- 14 will be described later in my testimony.
- The Company's offerings include 475 measures that are
- 16 packaged into over 36 programs for customer convenience.
- 17 As part of Avista's planning efforts, over 3,000 measures
- 18 are considered and then examined for cost-effectiveness.
- 19 The Company's comprehensive energy efficiency outreach,
- 20 the "Every Little Bit" communications campaign, received
- 21 several national honors in 2009. This comprehensive
- 22 communication approach helps customers reorient their
- 23 thinking about energy efficiency.

| 1 | The Company's programs are derivered across a rair |
|----|--|
| 2 | customer spectrum. Virtually all customers have had the |
| 3 | opportunity to participate and a great many have directly |
| 4 | benefited from the program offerings. As will be |
| 5 | described later in my testimony, all customers have |
| 6 | indirectly benefited through enhanced cost-efficiencies as |
| 7 | a result of this portfolio approach. |
| 8 | Q. Would you please provide an overview of the |
| 9 | specific energy efficiency programs offered to residential |
| 10 | customers? |
| 11 | A. Yes. Avista offers the following <u>residential</u> |
| 12 | programs: |
| 13 | |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |
| 23 | |

Illustration No. 1:

1

| _ | |
|----|--|
| 2 | RESIDENTIAL |
| 3 | High Efficiency Furnace/Boiler |
| 4 | High Efficiency Heat Pump |
| 5 | High Efficiency Variable Speed Motor |
| 6 | High Efficiency Tank Water Heater |
| 7 | Space Heat Conversion (Direct Use of Natural Gas) |
| 8 | Water Heat Conversion (Direct Use of Natural Gas) |
| 9 | Heat Pump "Conversion" (Electric Efficiency Upgrade) |
| 10 | Ceiling, Attic, Floor, Wall Insulation |
| 11 | High Efficiency Windows |
| 12 | Fireplace Damper |
| 13 | BuiltGreen™ (New Construction Energy Star®) |
| 14 | Something for Everyone |
| 15 | Energy Star® Appliances |
| 16 | CFL (and CFL Recycling) Promotions |
| 17 | "Second" Refrigerator/Freezer Recycling Program |
| 18 | "Geographic Saturation" |
| 19 | Community Events and Workshops |
| 20 | Low-cost/no-cost information |
| 21 | Direct Use of Nat Gas: Multi-Family Housing |
| 22 | Conversion |
| 23 | Regional Market Transformation (NEEA) |
| 24 | On-line Home Audits |
| 25 | Ductless Heat Pump |
| 26 | Energy Star® Homes |
| 27 | Distributed Generation (net-metering) |
| 28 | |
| 29 | LIMITED INCOME RESIDENTIAL |
| 30 | Limited Income Weatherization with Community Action |
| 31 | Programs |
| 32 | (Note: All residential programs above are also |
| 33 | available) |
| 34 | |

35

The residential programs shown above are standard offerings or what we call "prescriptive programs." These involve a menu of rebates on selected measures (e.g., lighting, weatherization, appliances, etc.).

| 1 | Q. And what do you offer for your commercial and |
|----|--|
| 2 | industrial customers? |
| 3 | A. For commercial customers, in addition to |
| 4 | prescriptive programs, Avista offers "site-specific" |
| 5 | programs. Site-specific programs are customized to the |
| 6 | customer's premises. The site-specific offering provides |
| 7 | incentives on any cost-effective commercial and industrial |
| 8 | energy efficiency measure. This is implemented through |
| 9 | site analyses, customized diagnoses, and incentives |
| 10 | determined for savings generated specific to the |
| 11 | customer's premises or process. The following |
| 12 | illustration shows the programs available to Avista's |
| 13 | commercial and industrial customers. |
| 14 | |
| 15 | |
| 16 | |
| 17 | |
| 18 | |
| 19 | |
| 20 | |
| 21 | |
| 22 | |

Illustration 2:

| 2 | NON-RESIDENTIAL (COMMERCIAL & INDUSTRIAL) |
|----|--|
| 3 | Site-Specific |
| 4 | (Note: Incentives offered for most measures with > 1 |
| 5 | year payback) |
| 6 | EnergySmart Program |
| 7 | LEED Certification Incentives |
| 8 | Power Management for PC Networks |
| 9 | Premium Efficiency Motors |
| 10 | Food Service Equipment |
| 11 | LED Traffic Signals |
| 12 | Refrigerated Warehouse |
| 13 | Commercial HVAC Variable Frequency Drives |
| 14 | Retro-Commissioning |
| 15 | Clothes Washers |
| 16 | Side Steam Filtration |
| 17 | Demand Controlled Ventilation |
| 18 | Vending Machine Controllers |
| 19 | Lighting and Controls |
| 20 | Electric to Natural Gas Water Heater Conversion |
| 21 | Steam Trap Replacement |
| 22 | Green Motors Initiative |
| 23 | |

24

25

26

1

Q. Would you briefly discuss the Company's staffing requirements and budget/actual expenditures?

These programs are supported by twenty-27 Α. Yes. three full-time equivalents (FTE) spread over 40 staff 28 members. This does not include Company support from the 29 Contact Center, Corporate Communications, Accounting and 30 The 2009 DSM budget other direct and indirect support. 31 (system, or Idaho and Washington, electric and natural 32 gas) was over \$23 million, representing an increase of \$5 33

- 1 million over 2008. Expenditures in 2009 were approximately
- 2 \$27 million and exceeded budget to meet customer demand.
- 3 Of the revenues collected under Schedules 91 (electric
- 4 tariff rider) and 191 (natural gas tariff rider) in 2009,
- 5 73.8% was paid out to customers in direct incentives
- 6 pursuant to the cost-effectiveness tests described below.
- 7 This does not include additional benefits such as site
- 8 audits and technical analyses provided to customers by the
- 9 Company's DSM engineering staff.
- 10 O. What were the Company's energy efficiency
- 11 targets and results for 2009?
- 12 A. The Company's energy efficiency targets are
- 13 established in the process of developing the Electric and
- 14 Natural Gas Integrated Resource Plans (IRPs). These
- 15 targets are revisited and adjusted to take into account
- 16 new programs as part of our ongoing business planning
- 17 process.
- The results of Avista's energy efficiency programs
- 19 continue to exceed the targets established as part of the
- 20 IRP process. Local electric efficiency savings for 2009
- 21 were 80.8 million kWhs (approximately 9.2 aMW) or 141% of
- 22 the Company's annual IRP target. "Local" results do not
- 23 include those delivered by the Northwest Energy Efficiency

- 1 Alliance (NEEA) which are generally reported in the second
- 2 quarter every year and have ranged between 1 and 2 aMW for
- 3 Avista's share.
- 4 Over 147 aMW of cumulative savings have been achieved
- 5 through Avista's energy efficiency efforts in the past
- 6 three decades; over 111 aMW of DSM is currently in place
- 7 on the Company's system, or the equivalent of two Kettle
- 8 Falls Generating Stations. By comparison, Avista's 2009
- 9 total electric retail load was approximately 1,100 aMW.
- 10 The 2009 natural gas IRP savings targets for Idaho and
- 11 Washington were 1.58 million therms. Over 2 million
- 12 therms were saved in 2009, which is 128% of the 2009
- 13 annual target.
- 14 Q. Please briefly explain Avista's participation in
- 15 the NEEA regional energy efficiency efforts.
- 16 A. As I mentioned earlier, in addition to Avista's
- 17 prescriptive and site-specific programs, the Company funds
- 18 and participates in the activities of the Northwest Energy
- 19 Efficiency Alliance. NEEA focuses on using a regional
- 20 approach to obtain electric efficiency through the
- 21 transformation of markets for efficiency measures and
- 22 services. An example of NEEA-sponsored programs that
- 23 benefit Avista customers are efforts to decrease the cost

- 1 of compact fluorescent light bulbs (CFLs) and high-
- 2 efficiency appliances by working through manufacturers.
- 3 For some measures, a large-scale, cross-utility approach
- 4 is the most cost-effective means to achieve energy
- 5 efficiency savings. This approach seems particularly
- 6 effective for markets composed of large numbers of smaller
- 7 usage consumers, such as the residential and small
- 8 commercial markets.
- 9 The results from NEEA programs for 2009 have not been
- 10 finalized as of the date of the submittal of this
- 11 testimony. The preliminary estimate of Avista's portion
- of NEEA's 2009 results is approximately 1.1 aMW of savings
- 13 which is approximately 40% lower than 2008. This was due
- 14 to lower CFL sales than estimated.
- 15 Q. How do you inform your customers about your DSM
- 16 programs?
- 17 A. In 2006, Avista comprehensively reviewed the
- 18 content and delivery process of our energy efficiency
- 19 programs. An area identified for improvement was customer
- 20 outreach. Our market research showed that customers
- 21 thought they were doing what they could for energy
- 22 efficiency, that it was too expensive, and/or that "it
- 23 didn't matter." These findings led to our

- 1 "EveryLittleBit" outreach campaign which is a multi-year,
- 2 multi-channel effort to educate customers about the
- 3 benefits of energy efficiency and to lead customers to our
- 4 financial incentives and low-cost/no-cost "tips."
- 5 Our focus on the residential side is to increase
- 6 customer understanding of our programs and how our
- 7 programs can help customers reduce their bills. We do this
- 8 through bill inserts and communications to bring customers
- 9 to our website with a "call-to-action" to use our
- 10 financial rebates and follow our no-cost/low-cost
- 11 suggestions.
- We have equally beneficial programs for commercial
- 13 and industrial customers. Illustration No. 3 below depicts
- 14 a 2009 enhancement to our website, www.EveryLitteBit.com.
- 15 This is an interactive tool to engage commercial customers
- 16 and allows customers to quickly view programs that they
- 17 can use, by "clicking on" a particular type of facility.
- 18 A similar tool, "The House of Rebates," is available for
- 19 residential customers.

21

22

23

Illustration No. 3:



Avista's EveryLittleBit campaign has been well-recognized nationally. E-Source awarded Avista top honors for the "best web-site" in 2009. Utility Communicators International provided the Company with 10 awards in 2009, related to the EveryLittleBit campaign, as a best-in-class initiative. Customer response has been similarly positive, as described later in my testimony.

Q. How does Avista evaluate the success of its energy efficiency programs?

- 1 A. Given the increased interest in evaluation of
- 2 energy efficiency results, I will address Avista's recent
- 3 protocols and current plans for enhanced evaluation and
- 4 future expectations. Avista uses several metrics for
- 5 evaluating its energy efficiency programs. The primary
- 6 measures for evaluation have been target achievement and
- 7 cost-effectiveness. The latter has been the foundation
- 8 for Commission review since the establishment of the
- 9 tariff rider mechanisms in 1995. Based on these reviews,
- 10 Avista has received findings of prudence from the Idaho
- 11 Commission and the Washington Commission every year from
- 12 1995 through 2007. More specifically, the review standard
- 13 has applied a combination of industry standards known as
- 14 the Total Resource Cost (TRC) test and the Program
- 15 Administrator Cost Test (PACT) (formally known as the
- 16 Utility Cost Test (UCT)).1
- 17 In 2009, stakeholders in both Idaho and Washington
- 18 requested more detailed analyses on a prospective basis.
- 19 This interest stems from several perspectives, including:

¹ The Total Resource Cost Test measures the net costs of a demand-side management program as a resource option based on the total costs of the program, including both the participants' and the utility's costs. The Program Administrator Cost Test measures the net costs of a demand-side management program as a resource option based on the costs incurred by the program administrator (including incentive costs) and excluding any net costs incurred by the participant. The benefits are similar to the TRC benefits. Costs are defined more narrowly.

- 1 1) a recent "Memorandum of Understanding (MOU) for
- 2 Prudency Determination of DSM (Demand Side Management)
- 3 Expenditures" filed with the Idaho Public Utilities
- 4 Commission, 2) compliance with Washington's Renewable
- 5 Portfolio Standards (RCW Chapter 19.285 and WAC Chapter
- 6 480-109) relative to establishing electric savings
- 7 acquisition targets and verification procedures, and 3)
- 8 Avista's recently concluded general rate case, relative to
- 9 natural gas decoupling in Washington, in which the
- 10 Washington Commission ordered the Company and interested
- 11 parties to participate in a collaborative to examine
- 12 specified evaluation, measurement and verification (EM&V)
- 13 and low-income issues.
- 14 Avista aspires to best-practices in all aspects of
- 15 its energy efficiency efforts, providing transparent and
- 16 accessible documentation of its energy efficiency
- 17 evaluations to interested parties. The collaborative (for
- 18 EM&V and low-income issues) is underway with a final
- 19 report scheduled to be filed with the WUTC on or before
- 20 September 1, 2010. The discussion with interested
- 21 stakeholders on these issues in a unified and structured
- 22 approach will facilitate a thorough and efficient review
- 23 of key issues.

| 1 | Without getting ahead of the discussion that will |
|----------|---|
| 2 | occur in the collaborative, Avista expects that its EM&V |
| 3 | efforts will be ramped up in several areas discussed |
| 4 | below. These areas will be modified by the collaborative |
| 5 | as appropriate. As described in the draft plans, EM&V is |
| 6 | intended to reflect all of the analyses necessary to |
| 7 | supply information to stakeholders to adequately determine |
| 8 | the prudence of Avista's DSM Programs. EM&V includes |
| 9 | "impact," "process," "market," and "cost test" analyses. |
| 10 | These are described below (and taken as a whole are |
| 11 | synonymous with other terms such as "Portfolio Evaluation" |
| 12 | or "Program Evaluation"). |
| 13 | Impact Analysis - Impact analysis provides the |
| 14 | documentation necessary to prove that the savings |
| 15 | estimated within a particular program are equal to |
| 16 | the savings realized by all of the customers |
| 17 | participating in that program. Impact analysis |
| 18 | subcomponents include: |
| 19 | Measure Verification applies principles of |
| 20 | the International Performance Measurement & |
| 21 | Verification Protocol (IPMVP). Only a |
| 22 | single measure may be verified using this technique or protocol. The verification of |
| 23 24 | a statistically significant number of |
| 47 | C CCCEDCECCEE CONTROL |

27

28

29

a statistically significant number projects using IPMVP techniques is often extrapolated to verify and perform impact The following analysis on whole programs. the for parameters included verification of a measure.

| 1 | |
|----------|--|
| 2 | Process for calculating the savings; |
| 3 | Incremental cost of a measure; |
| 4 | • Installation date; |
| 5 | Measure life;Claimed savings; |
| 6 7 | Claimed savings;Rate schedule for Duel Fuel Incentive |
| 8 | Calculator (DFIC) Calculation; and |
| 9 | • Other |
| 10 | |
| 11 | <u>Process Analysis</u> - Process analysis is the |
| 12 | documentation of the continuous changes necessary |
| 13 | to create, implement, modify and possibly terminate |
| 14 | programs. The following items are included in |
| 15 | process analysis. |
| 16 | |
| 17 | Contact information; |
| 18 | Changes to programs over time; |
| 19 | Rules for customer qualification; |
| 20 | <pre>Project cost data; and</pre> |
| 21 22 | • Other |
| 23 | Market Analysis - Market analysis determines the |
| 24 | effect of the marketplace on customer |
| 25 | implementation of energy efficiency including |
| 26 | customer costs. |
| 27 | |
| 28 | Cost Test Analysis - Cost test analysis combines |
| 29 | several industry terms relative to the evaluation |
| 30 | of energy efficiency cost-effectiveness, including |
| 31 | among others: Net-to-Gross analysis, Total Resource |
| 32 | Cost (TRC) analysis, and Free Riders or Free |
| 33 | Drivers. |
| 34 | Depending on the outcome of the collaborative, |
| 35 | revisions to reported annual savings may occur due to the |

- 1 results of these EM&V protocols. These modifications of
- 2 savings will be documented with supporting analyses and
- 3 may yield increases or decreases in future reported
- 4 savings.

O. What is the status of the tariff rider balance?

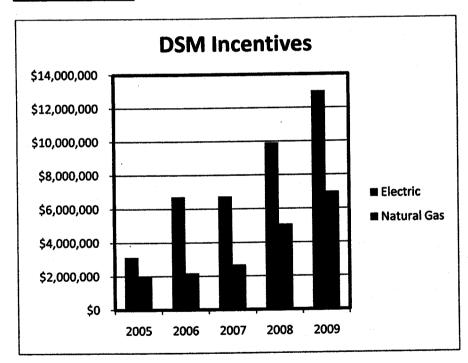
- 6 A. The current tariff rider balance both Idaho
- 7 and Washington, electric and natural gas is a negative
- 8 \$9,557,925 (i.e., dollars expended exceed dollars
- 9 collected through the tariff riders). By jurisdiction and
- 10 fuel, the negative rider balances are, as of February
- 11 2010: (\$2,008,944) Idaho electric; (\$1,238,294) Idaho
- 12 natural gas; (\$2,653,751) Washington electric; and
- 13 (\$3,656,937) Washington natural gas.

14 Q. What are the causes of these negative balances?

- 15 A. There are several reasons for these negative
- 16 balances. First, the Company does not "cap" its energy
- 17 efficiency efforts based on available revenue. Avista is
- 18 committed to meeting customer demand for energy efficiency
- 19 services in advance of revenue recovery. Second, the
- 20 Company has leveraged the high level of public interest in
- 21 "green" technologies to enhance the acquisition of cost-
- 22 effective energy-efficiency measures. Third, periods of
- 23 increased energy costs have heightened customers'

- 1 awareness of the benefits of energy efficiency. Simply
- 2 stated, energy efficiency is one way for customers to have
- 3 more control over their energy bill. Fourth, outreach
- 4 works. Our EveryLittleBit campaign has resonated with
- 5 customers. These leveraging opportunities and the customer
- 6 response to the Company's efficiency programs have
- 7 exceeded our expectations.
- 8 The following shows the three-fold increase in
- 9 rebates in the past five years:

Illustration No. 4:



1112

- 13 Q. What is the Company's plan to address these
- 14 balances?

- 1 A. Schedules 91 and 191 are true-up mechanisms that
- 2 are reviewed annually and revised, as appropriate, to
- 3 reflect expenditures to fund energy efficiency programs.
- 4 On the electric side, projected Schedule 91 revenues (at
- 5 the current rates) are expected to provide for the 2010
- 6 energy efficiency budget and to reduce the negative
- 7 electric rider balance by year-end 2010. There may be new
- 8 programs that will be launched, or continued customer
- 9 demand exceeding forecasts that will prevent returning the
- 10 tariff rider balance to near zero, but this would be
- 11 addressed in the January 2011 review period.
- 12 The largest negative balances are on the natural gas
- 13 side. Despite an increase to the natural gas tariff rider
- 14 rates in 2009, the natural gas tariff rider balances are
- 15 not decreasing due to strong customer demand for natural
- 16 gas efficiency measures. On February 12, 2010, Avista
- 17 filed a tariff rider revision to Schedule 191 in Idaho to
- 18 reduce the natural gas tariff rider balance. The Schedule
- 19 191 rate will, in turn, be reviewed again in 2011 and
- 20 revised to reflect the anticipated decrease in the natural
- 21 gas rider balance.
- 22 Q. What kind of external oversight does the Company
- 23 have regarding DSM?

- 1 A. The Company has had an energy efficiency
- 2 advisory committee in some form since 1992. The current
- 3 stakeholder panel, the External Energy Efficiency (Triple
- 4 E) Board, was established as a non-binding oversight group
- 5 in 1999 to provide for improved opportunities for
- 6 communication, input and oversight of Avista's DSM
- 7 portfolios. Avista currently facilitates meetings of the
- 8 board twice per year, provides a full analysis of the
- 9 results of DSM operations on an annual or more frequent
- 10 basis, discusses (with appropriate concern for customer
- 11 confidentiality) large projects, and provides the Triple E
- 12 with a quarterly update of DSM activities. Additionally,
- 13 the Triple E Board can initiate additional meetings of the
- 14 board at their own request. Board membership has included
- 15 representatives from regulatory, governmental,
- 16 environmental, nationally recognized energy-efficiency
- 17 experts, customer advocates for limited income and
- 18 industrial segments as well as end-use customer
- 19 participants.
- 20 Q. Does the Company propose to increase its low-
- 21 income weatherization funding as part of this filing?
- 22 A. Yes. The Company proposes to increase its low-
- 23 income weatherization funding for electric and natural gas

- 1 service by a percentage amount equal to the percentage
- 2 rate increase granted in this case for residential
- 3 customers. The additional funding would be provided
- 4 through the DSM tariff riders, Schedules 91 and 191.
- 5 Low-income weatherization and appropriate levels of
- 6 funding are also part of the Company's recently formed
- 7 collaborative with a report due to the Washington
- 8 Commission on or before September 1, 2010: "In a
- 9 collaborative with the Parties, Avista is to 'explore' new
- 10 approaches to low-income conservation, identify barriers
- 11 to its development, and address the Energy Project's
- 12 concerns." This may affect future proposed levels of low-
- 13 income weatherization funding in both Idaho and
- 14 Washington.

16

III. PRUDENCE OF INCURRED DSM COSTS

- 17 Q. Would you please explain the Company's request
- 18 for a finding of prudence in this case?
- 19 A. Yes. When the Commission approved the Company's
- 20 energy efficiency programs in 1995, Avista committed to
- 21 demonstrating the prudence of program expenditures in
- 22 future general rate cases. In the Company's 2007 general
- 23 electric and natural gas rate cases (Case Nos. AVU-E-08-01

- 1 and AVU-G-08-01), the Commission issued a finding that
- 2 electric and natural gas expenditures through December 31,
- 3 2007 were prudently incurred. At this time, the Company
- 4 requests that the Commission issue a finding that electric
- 5 and natural gas energy efficiency expenditures from
- 6 January 1, 2008 through December 31, 2009 were prudently
- 7 incurred.
- 8 Q. Would you please summarize the Company's energy
- 9 efficiency-related savings for this time period?
- 10 A. Yes. As shown in Exhibit No. 15 from January 1,
- 11 2008 through December 31, 2009, over 155 million kWh and
- 12 3.9 million therms of energy savings were obtained system-
- 13 wide. Page 1 and 2 of Exhibit No. 15 detail the energy
- 14 savings by regular and low-income portfolios for both
- 15 electric and natural gas DSM programs.
- 16 Q. Has there been ongoing review of the Company's
- 17 programs?
- 18 A. Yes, as previously discussed, the Company has
- 19 regularly convened a stakeholders forum known as the
- 20 External Energy Efficiency Board. These meetings have
- 21 included customer representatives, Commission staff
- 22 members, and individuals from the environmental
- 23 communities. These stakeholder meetings review the

- 1 Company's program offerings as well as the underlying
- 2 cost-effectiveness tests and results.
- 3 Q. Have the Company's DSM programs been cost-
- 4 effective?
- 5 A. Yes. The electric programs have been cost-
- 6 effective from both a Total Resource Cost (TRC) and
- 7 Program Administrator Cost Test (PACT) perspective. Page
- 8 3 and 4 of Exhibit No. 15 shows that the 2008 and 2009 TRC
- 9 benefit-to-cost ratio of 2.10 and 2.31 respectively, for
- 10 the overall electric DSM program portfolio is cost-
- 11 effective, with a net TRC benefit to customers of over
- 12 \$83.7 million. The 2008 and 2009 PACT benefit-to-cost
- 13 ratio is cost-effective with a net PACT benefit of over
- 14 \$117 million. The levelized TRC and PACT cost is 5.3
- 15 cents (4.5 cents for 2008) and 1.9 cents per kWh (2.2
- 16 cents for 2008), respectively. The overall portfolio of
- 17 measures has a weighted average measure life of 16.9 years
- 18 for 2009 and 12.2 years for 2008. The comparable levelized
- 19 electric avoided cost for a measure of this life using a
- 20 flat loadshape is 9.8 cents per kWh for 2008 and 11.8
- 21 cents per kWh for 2009.

- 1 Page 5 and 6 of Exhibit No. 15 illustrate the natural
- 2 gas DSM program portfolio cost-effectiveness under both
- 3 the TRC and PACT tests. The Company's 2008 and 2009 TRC
- 4 ratios were 0.86 and 1.27 respectively. The 2008 and 2009
- 5 PACT benefit cost ratios are 2.35 and 4.20 respectively.
- 6 Therefore, the natural gas DSM portfolio passes the PACT
- 7 test in 2008 and both the TRC and PACT tests in 2009. The
- 8 2008 TRC is lower than 1.0 due to one commercial customer
- 9 in the state of Idaho who chose to pursue a series of
- 10 projects identified by the Company as being uneconomic.
- 11 This customer pursued the project predominately with their
- 12 own funds. The customer did receive a relatively small
- 13 incentive per Schedule 190 based upon the actual therm
- 14 savings achieved through the project. The natural gas TRC
- 15 for 2008, excluding this one customer, was 1.04.
- 16 Q. Please summarize the Company's conclusions.
- 17 A. The Company's expenditure of tariff rider
- 18 revenue has been reasonable and prudent. A portfolio of
- 19 programs covering all customer classes has been offered
- 20 with a total savings of over 155 million kWhs and 3.9
- 21 million therms during January 1, 2008 through December 31,
- 22 2009. A levelized utility cost-per-saved kilowatt hour of
- 23 less than 2.2 cents per kWh has been achieved. The

- 1 levelized avoided costs based on a flat loadshape during
- 2 this similar period was 9.8 and 11.8 cents per kWh for
- 3 2008 and 2009, respectively. The levelized utility cost
- 4 of less than 40.9 cents per saved therm compares to 79.5
- 5 cents per annual therm and 81.0 cents per winter therm for
- 6 the same period.
- 7 The Tariff Rider and energy efficiency programs have
- 8 been very successful. Participating customers have
- 9 benefited through lower bills. Non-participating
- 10 customers have benefited from the Company having acquired
- 11 lower cost resources in the form of DSM, as well as
- 12 maintaining the energy efficiency message and
- 13 infrastructure for the benefit of our service territory.
- 14 In closing, Avista respectfully requests that the
- 15 Commission issue a finding of prudence for energy
- 16 efficiency expenditures from January 1, 2008 through
- 17 December 31, 2009.
- 18 Q. Does that complete your pre-filed direct
- 19 testimony?
- 20 A. Yes, it does.

DAVID J. MEYER
VICE PRESIDENT AND CHIEF COUNSEL OF
REGULATORY & GOVERNMENTAL AFFAIRS
AVISTA CORPORATION
P.O. BOX 3727
1411 EAST MISSION AVENUE
SPOKANE, WASHINGTON 99220-3727
TELEPHONE: (509) 495-4316
FACSIMILE: (509) 495-8851
DAVID.MEYER@AVISTACORP.COM

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

| IN THE MATTER OF THE APPLICATION |) CASE NO. AVU-E-10-01 |
|----------------------------------|------------------------|
| OF AVISTA CORPORATION FOR THE |) CASE NO. AVU-G-10-01 |
| AUTHORITY TO INCREASE ITS RATES |) |
| AND CHARGES FOR ELECTRIC AND |) |
| NATURAL GAS SERVICE TO ELECTRIC |) EXHIBIT NO. 15 |
| AND NATURAL GAS CUSTOMERS IN THE | • |
| STATE OF IDAHO |) BRUCE W. FOLSOM |
| - | i |

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

Avista Utilities Summary of Demand-Side Management Energy Savings and Levelized Costs January 1, 2008 through December 31, 2008

| | Regular income portfolio | | Limited income portfolio | |
|-----------------------|--------------------------|---------------|--------------------------|---------------|
| | kWh savings | Therm savings | kWh savings | Therm savings |
| Electric DSM programs | 73,009,915 | (100,172) | 1,851,245 | 910 |
| Gas DSM programs | 1,376,547 | 1,785,623 | 4,147 | 102,438 |
| Total | 74,386,462 | 1,685,451 | 1,855,392 | 103,348 |

Total portfolio

| | kWh savings | Therm savings |
|-----------------------|-------------|---------------|
| Electric DSM programs | 74,861,160 | (99,262) |
| Gas DSM programs | 1,380,694 | 1,888,061 |
| Total | 76,241,854 | 1,788,799 |

Note: Electric savings derived from gas DSM programs include the impact of electric to natural gas conversions as well as interactive savings resulting from natural gas DSM projects. Therm savings derived from electric DSM projects recognize interactive impacts of electric DSM measures.

DSM Program Portfolio Levelized Cost Calculations

| Electric DSM Program Portfolio | | Natural Gas DSM Program Portfolio | | |
|--|--|--|---|--|
| Total Resource Cost (TRC) \$ Weighted average measure life Discount rate kWh energy savings TRC levelized cost | 26,723,986 12.2 7.08% 74,861,160 0.045 | Total Resource Cost (TRC) \$ Weighted average measure life Discount rate Therms energy savings TRC levelized cost \$ | 19,014,283 13.6 7.08% 1,888,061 1.177 | |
| (PACT) cost \$ Weighted average measure life Discount rate kWh energy savings pact levelized cost \$ | 13,291,081 12.2 7.08% 74,861,160 0.022 | (PACT) cost \$ Weighted average measure life Discount rate Therms energy savings pact levelized cost \$ | 6,607,775 13.6 7.08% 1,888,061 0.409 | |
| Comparative electric levelized avoided cost for a flat loadshape \$ | 0.098 | Comparative natural gas levelized annual avoided cost | \$0.795 | |
| | | Comparative natural gas levelized winter avoided cost | \$0.810 | |

Exhibit No. 15
Case Nos. AVU-E-10-01 AVU-G-10-01
B. Folsom, Avista
Page 1 of 6

Avista Utilities

Summary of Demand-Side Management Energy Savings and Levelized Costs January 1, 2009 through December 31, 2009

| | Regular income portfolio | | Limited income | portfolio |
|-----------------------|--------------------------|---------------|----------------|---------------|
| | kWh savings | Therm savings | kWh savings | Therm savings |
| Electric DSM programs | 77,693,931 | (149,478) | 3,136,077 | 1,155 |
| Gas DSM programs | 1,718,917 | 1,922,561 | 495 | 95,251 |
| Total | 79,412,848 | 1,773,083 | 3,136,572 | 96,406 |
| | Total p | ortfolio | | |
| | kWh savings | Therm savings | | |
| Electric DSM programs | 80,830,008 | (148,323) | | |
| Gas DSM programs | 1,719,412 | 2,017,812 | | |

Note: Electric savings derived from gas DSM programs include the impact of electric to natural gas conversions as well as interactive savings resulting from natural gas DSM projects. Therm savings derived from electric DSM projects recognize interactive impacts of electric DSM measures.

82,549,420

Total

1,869,489

DSM Program Portfolio Levelized Cost Calculations

| Electric DSM Program Portfolio | Natural Gas DSM Program Portfolio | | | | | |
|--|--|--|--|--|--|--|
| Total Resource Cost (TRC) \$ 41,554,730 Weighted average measure life 16.9 Discount rate 7.08% kWh energy savings 80,830,008 TRC levelized cost \$ 0.053 | Total Resource Cost (TRC) \$ 26,879,320 Weighted average measure life | | | | | |
| (PACT) cost \$ 14,656,926 Weighted average measure life 16.9 Discount rate 7.08% kWh energy savings 80,830,008 pact levelized cost \$ 0.019 | (PACT) cost \$ 8,069,478 Weighted average measure life 26.3 Discount rate 4.17% Therms energy savings 2,017,812 pact levelized cost \$ 0.253 | | | | | |
| Comparative electric levelized avoided cost for a flat loadshape \$ 0.118 | Comparative natural gas levelized annual avoided cost \$0.925 | | | | | |
| | Comparative natural gas levelized winter avoided cost \$0.944 | | | | | |

Exhibit No. 15
Case Nos. AVU-E-10-01 AVU-G-10-01
B. Folsom, Avista
Page 2 of 6

Avista Utilities

Summary of Electric Demand-Side Management Cost-Effectiveness January 1, 2008 through December 31, 2008

| TOTAL RESOURCE COST TEST | | Regular income portfolio | Limited income portfolio | 0 | verall portfolio |
|---|-----|--------------------------|--------------------------|----|-------------------|
| Electric program electric avoided cost | \$ | 50,820,676 | \$ 2,026,328 | \$ | 52,847,004 |
| Electric program gas avoided cost | | (551,338) | \$ 8,606 | \$ | (542,732) |
| Electric program non-energy benefits | | 3,796,344 | \$ - | \$ | 3,796,344 |
| TOTAL TRC BENEFITS | === | 54,065,682 | \$ 2,034,934 | \$ | 56,100,616 |
| Electric program non-incentive Utility Cost | \$ | 3,880,458 | \$ 15,001 | \$ | 3,895,459 |
| Electric program customer cost | | 22,167,951 | \$ 660,576 | \$ | 22,828,527 |
| TOTAL TRC COSTS | \$ | 26,048,409 | \$ 675,577 | \$ | 26,723,986 |
| NET TRC BENEFITS | \$ | 28,017,273 | \$ 1,359,357 | \$ | 29,376,630 |
| TRC BENEFIT / COST RATIO | | 2.08 | 3.01 | | 2.10 |
| PROGRAM ADMINISTRATOR COST TEST | | Regular income portfolio | Limited income portfolio | С | overall portfolio |
| Electric program electric avoided cost | \$ | 50,820,676 | \$ 2,026,328 | \$ | 52,847,004 |
| Electric program gas avoided cost | | (551,338) | \$ 8,606 | \$ | (542,732) |
| TOTAL PACT BENEFITS | \$ | 50,269,338 | \$ 2,034,934 | \$ | 52,304,272 |
| Electric program non-incentive utility cost | \$ | 3,880,458 | \$ 15,001 | \$ | 3,895,459 |
| Electric program incentive utility cost | \$ | 8,635,960 | \$ 759,662 | \$ | 9,395,622 |
| TOTAL PACT COSTS | \$ | 12,516,418 | \$ 774,663 | \$ | 13,291,081 |
| NET PACT BENEFITS | \$ | 37,752,920 | \$ 1,260,271 | \$ | 39,013,191 |
| PACT BENEFIT / COST RATIO | | 4.02 | 2.63 | I | 3.94 |

Avista Utilities Summary of Electric Demand-Side Management Cost-Effectiveness January 1, 2009 through December 31, 2009

| TOTAL RESOURCE COST TEST | | Regular income portfolio | 1 | imited income portfolio | O۷ | erall portfolio |
|---|----|--------------------------|-----------|--------------------------|-----|------------------|
| | | | | | | |
| Electric program electric avoided cost | \$ | 89,665,176 | \$ | 5,058,238 | | 94,723,414 |
| Electric program gas avoided cost | \$ | (1,242,608) | \$ | 13,726 | \$ | (1,228,882) |
| Electric program non-energy benefits | \$ | 2,359,419 | \$ | 57,353 | \$_ | 2,416,772 |
| TOTAL TRC BENEFITS | \$ | 90,781,987 | \$ | 5,129,317 | \$ | 95,911,304 |
| | | | | | | |
| Electric program non-incentive utility cost | \$ | 4,443,392 | \$ | 13,726 | | 4,457,118 |
| Electric program customer cost | \$ | 36,286,445 | \$ | 811,167 | | 37,097,612 |
| TOTAL TRC COSTS | \$ | 40,729,837 | \$ | 824,893 | \$ | 41,554,730 |
| | | | | | ۱۵ | |
| NET TRC BENEFITS | \$ | 50,052,150 | \$ | 4,304,424 | \$ | 54,356,574 |
| TRC BENEFIT / COST RATIO | | 2.23 | | 6.22 | ١., | 2.31 |
| PROGRAM ADMINISTRATOR COST TEST | | Regular income portfolio | | Limited income portfolio | 0 | verall portfolio |
| | | | | | ١. | |
| Electric program electric avoided cost | \$ | 89,665,176 | \$ | 5,058,238 | | 94,723,414 |
| Electric program gas avoided cost | \$ | (1,242,608) | <u>\$</u> | 13,726 | \$ | (1,228,882) |
| TOTAL PACT BENEFITS | \$ | 88,422,568 | \$ | 5,071,964 | \$ | 93,494,532 |
| La data da cara cara da caratte da Barana da danta la barata da cara cara da danta la barata da cara cara da da cara cara da cara car | • | 4.443.392 | \$ | 13,726 | l s | 4,457,118 |
| lectric program non-incentive Program Administrator | | | • | 811,167 | | 11,024,701 |
| Electric program incentive Program Administrator | _ | | \$ | | | |
| TOTAL PACT COSTS | \$ | 14,656,926 | \$ | 824,893 | þ | 15,481,819 |
| NET PACT BENEFITS | • | 73,765,642 | \$ | 4,247,071 | s | 78,012,713 |
| | ф | 73,765,642 6.03 | Φ | 6.15 | 1 | 6.04 |
| PACT BENEFIT / COST RATIO | | 6.03 | | 0.19 | ı | U.U.T |

Avista Utilities

Summary of Gas Demand-Side Management Cost-Effectiveness January 1, 2008 through December 31, 2008

| TOTAL RESOURCE COST TEST | R | egular income portfolio | | Limited income portfolio | (| Overall portfolio |
|--|----------------------|---|----------------------|---|----------------|--|
| Gas program gas avoided cost | \$ | 12,788,576 | \$ | 959,557 | \$ | 13,748,133 |
| Gas program electric avoided cost | \$ | 1,795,233 | \$ | 5,303 | \$ | 1,800,536 |
| Gas program non-energy benefits | | 814,663 | \$ | . <u>-</u> | \$ | 814,663 |
| TOTAL TRC BENEFITS | \$ | 15,398,472 | \$ | 964,860 | \$ | 16,363,332 |
| Gas program non-incentive utility cost | \$ | 1,192,106 | \$ | 11,579 | \$ | 1,203,685 |
| Gas program customer cost | \$ | 17,244,124 | \$ | 566,474 | \$ | 17,810,598 |
| TOTAL TRC COSTS | \$ | 18,436,230 | \$ | 578,053 | \$ | 19,014,283 |
| NET TRC BENEFITS | \$ | (3,037,758) | \$ | 386,807 | \$ | (2,650,951) |
| TRC BENEFIT / COST RATIO | | 0.84 | | 1.67 | | 0.86 |
| | | | | | | |
| PROGRAM ADMINISTRATOR COST TEST | R | egular income portfolio | | Limited income portfolio | . (| Overall portfolio |
| | _ | egular income portfolio | \$ | | | |
| PROGRAM ADMINISTRATOR COST TEST | \$ | | = | 959,557 | \$ | 13,748,133 |
| PROGRAM ADMINISTRATOR COST TEST Gas program gas avoided cost | \$ | 12,788,576 | \$ | 959,557 5,303 | \$ \$ | 13,748,133 1,800,536 |
| PROGRAM ADMINISTRATOR COST TEST Gas program gas avoided cost Gas program electric avoided cost | \$ \$ | 12,788,576 1,795,233 | \$ \$ | 959,557 5,303 964,860 | \$ | 13,748,133 1,800,536 15,548,669 |
| PROGRAM ADMINISTRATOR COST TEST Gas program gas avoided cost Gas program electric avoided cost TOTAL PACT BENEFITS | \$ \$ | 12,788,576 1,795,233 14,583,809 | \$ \$ | 959,557 5,303 964,860 11,579 | \$ \$ \$ | 13,748,133 1,800,536 15,548,669 1,203,685 |
| PROGRAM ADMINISTRATOR COST TEST Gas program gas avoided cost Gas program electric avoided cost TOTAL PACT BENEFITS Gas program non-incentive utility cost | \$ \$ \$ | 12,788,576 1,795,233 14,583,809 1,192,106 | \$ \$ \$ | 959,557 5,303 964,860 11,579 651,445 | \$ \$ \$ | 13,748,133 1,800,536 15,548,669 1,203,685 5,404,090 |
| PROGRAM ADMINISTRATOR COST TEST Gas program gas avoided cost Gas program electric avoided cost TOTAL PACT BENEFITS Gas program non-incentive utility cost Gas program incentive utility cost | \$ \$ \$ \$ | 12,788,576 1,795,233 14,583,809 1,192,106 4,752,645 | \$ \$ \$ \$ | 959,557 5,303 964,860 11,579 651,445 663,024 | \$ \$ \$ | 13,748,133 1,800,536 15,548,669 1,203,685 5,404,090 6,607,775 |

Avista Utilities Summary of Gas Demand-Side Management Cost-Effectiveness January 1, 2009 through December 31, 2009

| TOTAL RESOURCE COST TEST | F | Regular income portfolio | | Limited income portfolio | , | Overall portfolio |
|--|------|--------------------------|----------|--------------------------|-----|------------------------|
| | _ | | _ | 4 700 544 | | 00 747 070 |
| Gas program gas avoided cost | | 26,961,465 | \$ | | | |
| Gas program electric avoided cost | | 5,166,457 | \$ | 1,517 | \$ | |
| Gas program non-energy benefits | | 126,896 | \$ | | \$ | 126,896 |
| TOTAL TRC BENEFITS | \$ | 32,254,818 | \$ | 1,788,031 | \$ | 34,042,849 |
| Gas program non-incentive utility cost | \$ | 1,442,740 | \$ | 162,726 | \$ | 1,605,466 |
| Gas program customer cost | | 24,649,562 | \$ | | | |
| TOTAL TRC COSTS | | 26,092,302 | \$ | | - | |
| NET TRC BENEFITS | \$ | 6,162,516 | \$ | 1,001,013 | l s | 7,163,529 |
| TRC BENEFIT / COST RATIO | • | 1.24 | Ī | 2.27 | | 1.27 |
| | | | | | | |
| PROGRAM ADMINISTRATOR COST TEST | F | Regular income portfolio | | Limited income portfolio | _ | Overall portfolio |
| Gas program gas avoided cost | \$ | 26,961,465 | \$ | 1,786,514 | 1 | 28,747,979 |
| Gas program electric avoided cost | \$ | 5,166,457 | \$ | 1,517 | 1 | 5,167,974 |
| TOTAL PACT BENEFITS | **** | 32,127,922 | \$ | 1,788,031 | 1 | 33,915,953 |
| Gas program non-incentive utility cost | | | | | _ | 1,605,466 |
| out program nor mountate dumby cost | \$ | 1,442,740 | \$ | 162,726 | 1 | , 1,000,100 |
| Gas program incentive utility cost | | 1,442,740 5,839,720 | \$ \$ | | | |
| | \$ | • | • | 624,292 | Ŀ | 6,464,012 |
| Gas program incentive utility cost | \$ | 5,839,720 | \$ | 624,292 787,018 | [3 | 6,464,012 8,069,478 |